

PFC Zachary Endsley, your tour of duty has been honorably concluded. And that's just the way it is.

#### REVISIONS TO ALLOCATION FOR HOUSE COMMITTEES

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from South Carolina (Mr. SPRATT) is recognized for 5 minutes.

Mr. SPRATT. Madam Speaker, under sections 211 and 307(b) of S. Con. Res. 21, the

Concurrent Resolution on the Budget for Fiscal Year 2008, I hereby submit for printing in the CONGRESSIONAL RECORD a revision to the budget allocations and aggregates for certain House committees for fiscal years 2007, 2008, and the period of 2008 through 2012. This revision represents an adjustment to certain House committee budget allocations and aggregates for the purposes of sections 302 and 311 of the Congressional Budget Act of 1974, as amended, and in response to the bill H.R.

2419 (Farm, Nutrition, and Bioenergy Act of 2007). Corresponding tables are attached.

Under section 211 of S. Con. Res. 21, this adjustment to the budget allocations and aggregates applies while the measure (H.R. 2419) is under consideration. The adjustments will take effect upon enactment of the measure (H.R. 2419). For purposes of the Congressional Budget Act of 1974, as amended, a revised allocation made under section 211 of S. Con. Res. 21 is to be considered as an allocation included in the resolution.

#### DIRECT SPENDING LEGISLATION—AUTHORIZING COMMITTEE 302(a) ALLOCATIONS FOR RESOLUTION CHANGES

[Fiscal years, in millions of dollars]

|   | 2007 |         | 2008  |         | 2008–2012 Total |         |
|---|------|---------|-------|---------|-----------------|---------|
|   | BA   | Outlays | BA    | Outlays | BA              | Outlays |
| House Committee:  |      |         |       |         |                 |         |
| Current allocation:   |      |         |       |         |                 |         |
| Agriculture .....   | 0    | 0       | 0     | 0       | 0               | 0       |
| Financial Services .....  | 0    | 0       | 0     | 0       | 0               | 0       |
| Natural Resources .....   | 0    | 0       | 0     | 0       | 0               | 0       |
| Change for Farm, Nutrition and Bioenergy Act of 2007 (H.R. 2419): |      |         |       |         |                 |         |
| Agriculture .....   | 0    | 0       | 1,900 | 1,089   | 11,841          | 6,259   |
| Financial Services .....  | 0    | 0       | –11   | –11     | –153            | –153    |
| Natural Resources .....   | 0    | 0       | –295  | –295    | –2,235          | –2,235  |
| Total .....   | 0    | 0       | 1,594 | 783     | 9,453           | 3,871   |
| Revised allocation:   |      |         |       |         |                 |         |
| Agriculture .....   | 0    | 0       | 1,900 | 1,089   | 11,841          | 6,259   |
| Financial Services .....  | 0    | 0       | –11   | –11     | –153            | –153    |
| Natural Resources .....   | 0    | 0       | –295  | –295    | –2,235          | –2,235  |

#### BUDGET AGGREGATES

[On-budget amounts, in millions of dollars]

|   | Fiscal Year 2007 | Fiscal Year 2008 <sup>1</sup> | Fiscal Years 2008–2012 |
|---|------------------|-------------------------------|------------------------|
| Current Aggregates: <sup>2</sup>                                  |                  |                               |                        |
| Budget Authority .....  | 2,255,570        | 2,350,357                     | n.a.                   |
| Outlays .....   | 2,268,649        | 2,353,992                     | n.a.                   |
| Revenues .....  | 1,900,340        | 2,015,841                     | 11,137,671             |
| Change for Farm, Nutrition and Bioenergy Act of 2007 (H.R. 2419): |                  |                               |                        |
| Budget Authority .....  | 0                | 1,594                         | n.a.                   |
| Outlays .....   | 0                | 783                           | n.a.                   |
| Revenues .....  | 0                | 433                           | 3,871                  |
| Revised Aggregates:   |                  |                               |                        |
| Budget Authority .....  | 2,255,570        | 2,351,951                     | n.a.                   |
| Outlays .....   | 2,268,649        | 2,354,775                     | n.a.                   |
| Revenues .....  | 1,900,340        | 2,016,274                     | 11,141,542             |

n.a. = Not applicable because annual appropriations Acts for fiscal years 2009 through 2012 will not be considered until future sessions of Congress.

<sup>1</sup> Pending action by the House Appropriations Committee on spending covered by section 207(d)(1)(E) (overseas deployments and related activities), resolution assumptions are not included in the current aggregates.

<sup>2</sup> Excludes emergency amounts exempt from enforcement in the budget resolution.

#### ESTABLISHING A QUADRENNIAL NATIONAL SECURITY REVIEW

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Rhode Island (Mr. LANGEVIN) is recognized for 5 minutes.

Mr. LANGEVIN. Madam Speaker, I am pleased to introduce legislation this evening requiring the establishment of a Quadrennial National Security Review. I am joined in this effort by my friend and colleague on the House Permanent Select Committee on Intelligence, the gentleman from Texas (Mr. THORNBERRY) who has been an advocate for enhanced interagency cooperation and improved strategic planning on national security issues. His input and support on this bill have been invaluable.

This measure has the support of Armed Services Committee Chairman SKELTON, Foreign Affairs Committee Chairman LANTOS, and Homeland Security Committee Chairman THOMPSON, as well as numerous other Members

with strong national security credentials.

Currently, the United States establishes its national security goals in the National Security Strategy, required by law to be submitted annually to Congress. However, only two versions have been published in the last 6 years and those documents provide little insight into how we can harness all assets of national power to achieve our national security goals.

Many experts in the field of national security, including members of the 9/11 Commission, have emphasized the importance of using all of our Nation's capabilities and levers of influence to advance our national security goals.

Dr. Joe Nye, the former dean of the Kennedy School of Government and former Assistant Secretary of Defense for International Security Affairs, has written extensively about the need to supplement our military might with "soft power," efforts to win the world's hearts and minds with our values and culture.

Successfully exercising this type of power requires that we pursue many fronts, including international diplomacy, democracy building, cultural exchanges, economic development, educational initiatives, and communication about our values and ideals.

Even though our Nation has many assets and capabilities to advance our national security goals, we have done a poor job of integrating them all. From my experience on the House Intelligence Committee, as well as the Homeland Security and Armed Services Committees, I am deeply concerned about the tendency of agencies with national security responsibilities to focus exclusively on their own programs' initiatives, while losing sight of the larger strategic goals, an unfortunate phenomenon that leads to stovepiping when information and in-

telligence are not shared among Departments and agencies.

Madam Speaker, we must ensure that all components of our Federal Government are working together toward the same purpose and that they are able to coordinate their efforts to the greatest extent possible.

In its "Beyond Goldwater-Nichols" study, the Center for Strategic and International Studies recommended the establishment of a Quadrennial National Security Review to create an interagency process that would identify national security goals, assess existing needs and capabilities, establish priorities for funding, and recommend specific policy and budget proposals.

From that recommendation, I have worked with other experts, Members of Congress, and committee staff to draft the legislation that we are introducing today. This bill would create a Quadrennial National Security Review, a process to coordinate all assets of national power and identify and achieve our national security objectives.

Under the measure, every 4 years the President would conduct a review of the national security goals of the United States in consultation with all relevant national security related Departments and agencies, as well as Congress. The process would include a thorough investigation of America's national security interests and objectives, the strategy for implementing security goals, risk assessments, identification of all assets of national power needed to meet security goals, an explanation of how agencies would coordinate their efforts, and an assessment of what additional resources are needed. The effort would culminate in a comprehensive national security strategy document, policy recommendations, and a unified security budget proposal that reflects national security priorities.

Finally, after publication of the QNSR, an outside panel of the national security experts would conduct independent review and perform their own analysis, reporting their findings to Congress and the administration within 2 years.

I am hopeful that the establishment of a QNSR and an independent review process will lead to greater coordination and cooperation and facilitate strategic budget and resource decision-making.

In closing, I would like to thank the many Members, staff and national security experts who have provided feedback and guidance in the crafting of this bill. It is not an easy task to move our entire national security decision-making structure forward from the status quo, but I know many people in this body recognize the importance of doing so, and I am optimistic that we are moving in the right direction. I urge my colleagues to join me in this vital effort.

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from North Carolina (Mr. JONES) is recognized for 5 minutes.

(Mr. JONES of North Carolina addressed the House. His remarks will appear hereafter in the Extensions of Remarks.)

□ 2300

#### FBI HELPED FRAME FOUR IN 1965 MURDER

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Indiana (Mr. BURTON) is recognized for 5 minutes.

Mr. BURTON of Indiana. Madam Speaker, I wish the whole world were listening to what we are talking about tonight. In 1965, there with a murder committed in Boston, Massachusetts, and a man named Deegan was shot down. A man named Joe "The Animal" Barboza, the first man in the witness protection program, who was protected by the FBI in Boston, testified that a man named Joe Salvati, a man named Peter Limone, and two other people were involved in the murder, and they were not.

J. Edgar Hoover and the FBI in the Boston office knew these men were innocent, but because they were protecting a Mob informant of the Winter Hill Gang headed by Whitey Bulger, they put these guys in jail for life. They were going to give them the death penalty, but that was commuted to life in prison.

Joe Salvati was the fellow that I worked with when I was chairman of the Government Reform Committee. We had hearings on this that lasted for about a year. We had some of the FBI witnesses testify before the committee. One man, named Rico, who was an honored FBI agent, lied about Joe Salvati, and Joe Salvati went to jail for 29 years, 29 years for a crime he didn't commit.

Two of the men who were convicted and went to jail died in prison, and Mr. Limone just got out in 2001. There is no question these men were innocent. We subpoenaed documents from the Justice Department and had to fight the administration to get them because they were claiming executive privilege. We finally got the documents, and we found that all of the way up to the head of the FBI, J. Edgar Hoover, they knew these men were innocent, but they put them in jail to protect Mob informants, Joe "The Animal" Barboza, the first man in the witness protection program, and James, "The Rifleman" Flemmi, a friend of his, who was also a killer.

Joe "The Animal" Barboza was shot down in San Francisco years later because he was still involved in Mob hits. He killed over 28 people that we know of.

But anyhow to make a long story short, the long fight for justice was finally concluded today in Boston in a Federal court.

Judge Nancy Gertner issued a finding for Salvati and the other three men who were innocent of the crime but convicted and spent all that time in jail, two of whom died in jail, and she issued an order giving them \$101.7 million because of this horrible crime that was committed against them by our justice system.

We have an awful lot of fine people in the FBI, the CIA and our other intelligence agencies, but unfortunately, we have had some bad apples in the system.

One of the gentlemen who was the head of the FBI up there is spending 2 to 10 years in jail for another crime. He's facing possibly another murder sentence when he gets out of jail because of something else he was involved in.

Mr. Rico was indicted for a murder that involved a man who was shot to death in Oklahoma at one of the golf courses there when he took his golf clubs out of the trunk. Mr. Rico had fingered him to the mob, and the mob went down there and killed him because this guy was the owner of an international company, and he found out that the mob was siphoning money off of him. So Mr. Rico who testified before our committee fingered this guy, and this guy was shot to death in Oklahoma City when he took his golf clubs out of his trunk. Mr. Rico, before he went to trial, died of a heart attack, but he had been indicted for the murder of this man who had been killed in Oklahoma City.

The long arm of justice reached out to these FBI agents, Mr. Connolly and Mr. Rico, who violated their trust, and also, it should reach out to J. Edgar Hoover. J. Edgar Hoover, whom I admired all of my life and I watched him on television and watched all the accolades that he was given, he knew these men were innocent, but to protect a mob informant, Joe "The Animal" Barboza, he put these guys in jail, and they left them there.

Joe Salvati's wife grew older without him. His children grew old without him. His wife went every week to see him for 29 years in prison. She didn't have a driver's license so she had to have people drive her out there. So Joe Salvati and his whole family suffered because of this.

I talked to Joe tonight. He's elated. His wife's elated, but they can't get back the 29 years that they suffered when he was in jail for a crime he didn't commit or Mr. Limone didn't commit.

So I'd like to say tonight that I want to congratulate Judge Nancy Gertner. I've never met her, but what she said in that court today really bears to be repeated. She said that the FBI case against Salvati and what they said in this court today was absurd. She said that the Justice Department said that these gentlemen were acceptable collateral damage.

Madam Speaker, I will put the rest in the RECORD because I want everybody to know about this, and I just want to make sure that everybody knows that these gentlemen were innocent, and this should never ever happen in a court of justice again ever.

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Maryland (Mr. SARBANES) is recognized for 5 minutes.

(Mr. SARBANES addressed the House. His remarks will appear hereafter in the Extensions of Remarks.)

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from California (Ms. WOOLSEY) is recognized for 5 minutes.

(Ms. WOOLSEY addressed the House. Her remarks will appear hereafter in the Extensions of Remarks.)

#### WE NEED TO FIX THE INTELLIGENCE GAP

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Michigan (Mr. HOEKSTRA) is recognized for 5 minutes.

Mr. HOEKSTRA. Madam Speaker, in the last few days we've received a National Intelligence Estimate, a consensus opinion of the intelligence community that indicates a number of disturbing things. But as we take a look at the information that came out of the National Intelligence Estimate, perhaps the most important thing that it says is that we are a Nation at heightened risk.

In some ways, al Qaeda has strengthened itself. We're concerned about the situation in Pakistan, where it appears that in parts of Pakistan al Qaeda may now enjoy a safe haven, a safe haven where it can plan, where it can train and prepare to attack the homeland again. We know that that is the true intent of al Qaeda.

In communications that they have recently released, they've outlined